



STATE OF WASHINGTON  
DRAFT PROTESTED  
REPORT OF EXAMINATION  
FOR  
INTERRUPTIBLE WATER RIGHT

WR File NR S1-28779  
WR Doc ID 6257978

<b>PRIORITY DATE</b>	<b>WATER RIGHT NUMBER</b>
May 6, 2014	S1-28779

<b>MAILING ADDRESS</b>	<b>SITE ADDRESS (IF DIFFERENT)</b>
Countryside Dairy LLC 771 Parklyn Way Ferndale, WA 98248	Same

**Total Quantity Authorized for Diversion**

DIVERSION RATE	UNITS	ANNUAL QUANTITY (AF/YR)
3.565	CFS	907

**Purpose**

PURPOSE	DIVERSION RATE			ANNUAL QUANTITY (AF/YR)		PERIOD OF USE (mm/dd)
	ADDITIVE	NON-ADDITIVE	UNITS	ADDITIVE	NON-ADDITIVE	
Irrigation	3.565		CFS	907		05/01-09/30

**REMARKS**

USE OF WATER UNDER THIS WATER RIGHT IS NOT ALLOWED WHEN THE ACTUAL FLOW OF THE NOOKSACK RIVER (AT FERNDALE) – USGS GAGE 12213100, IS LESS THAN THE MINIMUM INSTREAM FLOW FOR THAT CONTROL STATION, AS SPECIFIED IN WASHINGTON ADMINISTRATIVE CODE (WAC) 173-501-030(2) AND ATTACHMENT 2. **DUE TO THE LIKELIHOOD OF INTERRUPTION, THIS WATER RIGHT SHOULD NOT BE RELIED ON TO GROW PERENNIAL CROPS THAT REQUIRE IRRIGATION TO SURVIVE.**

IRRIGATED ACRES		PUBLIC WATER SYSTEM INFORMATION	
ADDITIVE	NON-ADDITIVE	WATER SYSTEM ID	CONNECTIONS
525		NA	NA

**Source Location**

COUNTY	WATERBODY	TRIBUTARY TO	WATER RESOURCE INVENTORY AREA
Whatcom	Nooksack River	Bellingham Bay	1 - Nooksack

SOURCE FACILITY/DEVICE	PARCEL	WELL TAG	TWN	RNG	SEC	QQ Q	LATITUDE	LONGITUDE
POD #1	400234340279	NA	40N	02E	34	NW SE	48.9083	-122.5408
POD #2	400234340279	NA	40N	02E	34	SW SE	48.9123	-122.5375

Datum: NAD83/WGS84

### Place of Use (See Attached Map)

#### PARCELS (NOT LISTED FOR SERVICE AREAS)

400226071076, 400226137170, 400226159068, 400226211168, 400226246168, 400226297132, 400226366132, 400226466065, 400226466198, 400226508020, 400227477008, 400227501023, 400234255383, 400234269461, 400234340279, 400234455420, 400234485238, 400234496513, 400234519327, 400234523417, 400235053315, 400235067435, 400235072230, 400235073495, 400235145320, 400235159462, 400235231464, 400235345466, 400235430502, and 400235476411

#### LEGAL DESCRIPTION OF AUTHORIZED PLACE OF USE

S½ Section 26, EXCEPT NE ¼ NE ¼ SW ¼, and EXCEPT parcels 400226011076 and 400226014256.

A portion of the SE ¼ SE ¼ Section 27 including tax parcels 400227477008 and 400227501023.

E ½ Section 34, lying north of the Nooksack River, EXCEPT NW ¼ NE ¼.

E ½ NE ¼ NW ¼ Section 34.

NE ¼ SE ¼ NW ¼ Section 34.

E 250 feet of the SE ¼ SE ¼ NW ¼ Section 34.

E 250 feet of the SW ¼ Section 34 lying north of the Nooksack River.

NW ¼ NW ¼ Section 35.

Government Lot 3 Section 35 lying north of the Nooksack River and west of Fishtrap Creek.

Government Lot 4 Section 35 lying north of the Nooksack River.

NE ¼ NW ¼ Section 35 lying west of Fishtrap Creek.

N ½ NE ¼ Section 35, except the south 73.37 feet of the east 675 feet of the NE ¼ NE ¼

W ½ SE ¼ NE ¼ Section 35 lying north of River Road.

All in Township 40 North, Range 2 East W.M., in Whatcom County, Washington, and EXCEPT easements, roads, creeks, and ditches.

### Proposed Works

Pump water directly from the Nooksack River into a 6-inch mainline with 6-inch risers. Water is directly applied via a traveling big gun sprinkler

### Development Schedule

BEGIN PROJECT	COMPLETE PROJECT	PUT WATER TO FULL USE
Started	April 1, 2020	January 1, 2035

## Measurement of Water Use

How often must water use be measured?	See footnote
How often must water use data be reported to Ecology?	See footnote
What rate should be reported?	See footnote
What volume should be reported?	See footnote

**Footnote:** Ecology issued a companion administrative order with this authorization that specifies what the water right holders will need to do to comply with the minimum instream flow rule, what data will need to be measured and recorded throughout the irrigation season, and what data will need to be reported to Ecology.

## Provisions

### Minimum Instream Flow

This authorization is subject to the following minimum flow provision as specified in WAC 173-501-030(1) through (3). It is subject to regulation by the Department of Ecology for protection of instream resources when gaged flows are less than the following minimum flow provisions at:

#### Control Station: Nooksack River (at Ferndale) – USGS 12213100

River Mile: 5.8

#### Minimum Instantaneous Discharge

Date*	Discharge (cfs)
January 1 through May 1	2,900
May 15 through July 1	3,500
July 15	3,000
August 1	2,400
August 15	1,900
September 1	1,800
September 15 through October 1	1,700
October 15	2,050
November 1	2,300
November 15	2,500
December 1	2,900

**\*Note: Attachment 2** shall be used for identification of minimum instream flows on those days not specifically identified in the table above.

Real-time discharge data for USGS station 12213100 can be obtained from the following web site: [http://waterdata.usgs.gov/wa/nwis/uv/?site\\_no=12213100](http://waterdata.usgs.gov/wa/nwis/uv/?site_no=12213100). Provisional data will be relied upon for regulation and any later revisions made to the data by the USGS will not be used as evidence of non-permitted water use by the water right holder.

### **Existing Water Rights**

The total number of acres that can be irrigated within the place of use is 525 acres. The allocation under this water right shall be reduced by the number of acres irrigated within the place of use under other existing water rights.

### **Compliance**

If you are irrigating without a legal water right, in excess of an existing right, or outside of the terms of your water right, you are violating Revised Code of Washington (RCW) 90.03.400 and will be notified to immediately curtail your diversion of water. According to provisions of RCW 90.03.600, failure to comply with Washington's water code may result in the issuance of an Administrative Order and/or Notice of Penalty, with possible fines of up to \$5,000 per day of illegal water use.

### **Family Farm Irrigation**

This authorization to use public waters of the state is classified as a Family Farm Permit in accordance with Chapter 90.66 RCW. This means the land being irrigated under this authorization shall comply with the following definition: Family Farm - a geographic area including not more than 6,000 acres of irrigated agricultural lands, whether contiguous or noncontiguous, the controlling interest in which is held by a person having a controlling interest in no more than 6,000 acres of irrigated agricultural lands in the state of Washington which are irrigated under water rights acquired after December 8, 1977. Furthermore, the land being irrigated under this authorization must continue to conform to the definition of a family farm.

### **Metering and Reporting**

An approved measuring device must be installed and maintained for each of the sources identified by this water right in accordance with the rule "Requirements for Measuring and Reporting Water Use," Chapter 173-173 WAC.

Chapter 173-173 WAC describes the requirements for data accuracy, device installation and operation, and information reporting. It also allows a water user to petition the Department of Ecology for modifications to some of the requirements.

Recorded water use data shall be submitted to Ecology via the Internet. To set up an Internet reporting account, contact the Bellingham Field Office or go to <https://fortress.wa.gov/ecy/meteringx/Login.aspx>. If you do not have Internet access, you can submit paper copies of your water use data by contacting the Bellingham Field Office for forms to use to submit your water use data.

### **Department of Fish and Wildlife Requirement(s)**

Pursuant to Chapter 77.55 RCW, a Hydraulic Project Approval permit must be obtained from the Washington State Department of Fish and Wildlife prior to beginning construction of the diversion.

The intake(s) must be screened in accordance with Department of Fish and Wildlife screening criteria (pursuant to RCW 77.57). Contact the Department of Fish and Wildlife, 600 Capitol Way N, Olympia, WA 98501-1091. Attention: Habitat Program, Phone: (360) 902-2534 if you have questions about screening criteria. <http://wdfw.wa.gov/licensing/hpa/>

No dam or weir may be constructed in connection with this diversion.

### **Easement and Right-of-Way**

If the water source and/or water transmission facilities are not wholly located upon land owned by the water right holder, they are advised that issuance of a water right by this department does not convey a right of access to, or other right to use, land which the water right holder does not legally possess. Obtaining such a right is a private matter between applicant and owner of that land.

### **Proof of Appropriation**

The water right holder must file the notice of Proof of Appropriation of water (under which the certificate of water right is issued) when the permanent distribution system has been constructed and the quantity of water required by the project has been put to beneficial use. Once Ecology has accepted the Proof of Appropriation form, the applicant shall retain the services of a Certified Water Rights Examiner (CWRE) to verify the extent of the perfected right and prepare the necessary documentation to allow Ecology to issue a water right certificate for this project. The certificate will reflect the extent of the project perfected within the limitations of this authorization. Elements of a proof inspection may include, as appropriate, the source(s), system instantaneous capacity, beneficial use(s), annual quantity, place of use, and satisfaction of provisions. Information on hiring a CWRE is available on Ecology's website at: <http://www.ecy.wa.gov/programs/wr/rights/cwrep.html> or by calling the appropriate Ecology regional office.

### **Inspections**

Department of Ecology personnel, with proper credentials, will have access to the project location to inspect records of water use, diversions, measuring devices, and associated distribution systems for compliance with water law at all times.

### **Senior Water Rights**

This authorization to make use of public waters of the state is subject to existing rights, including any tribal water rights held by the United States for the benefit of tribes, to the extent they may exist.

### **Findings of Facts**

Upon reviewing the investigator's report, I find all facts, relevant and material to the subject application, have been thoroughly investigated. Furthermore, I concur with the investigator that water is available from the source in question under certain conditions; that there will be no impairment of existing rights if water is only diverted when instream flows are being met as per WAC 173-501; that the purpose of use will be beneficial; and that there will be no detriment to the public interest.

Therefore, I ORDER approval of Application No. S1-28779, subject to existing rights and the provisions specified above.

### **Your Right To Appeal**

You have a right to appeal this Order to the Pollution Control Hearing Board (PCHB) within 30 days of the date of receipt of this Order. The appeal process is governed by Chapter 43.21B RCW and Chapter 371-08 WAC. "Date of receipt" is defined in RCW 43.21B.001(2).

To appeal you must do the following within 30 days of the date of receipt of the Order:

- File your appeal and a copy of this Order with the PCHB (see addresses below). Filing means actual receipt by the PCHB during regular business hours.
- Serve a copy of your appeal and this Order on Ecology in paper form - by mail or in person. (See addresses below.) E-mail is not accepted.

You must also comply with other applicable requirements in Chapter 43.21B RCW and Chapter 371-08 WAC.

Street Addresses	Mailing Addresses
<b>Department of Ecology</b> Attn: Appeals Processing Desk 300 Desmond Drive SE Lacey, WA 98503	<b>Department of Ecology</b> Attn: Appeals Processing Desk PO Box 47608 Olympia, WA 98504-7608
<b>Pollution Control Hearings Board</b> 1111 Israel RD SW, Suite 301 Tumwater, WA 98501	<b>Pollution Control Hearings Board</b> PO Box 40903 Olympia, WA 98504-0903

Signed at Bellevue, Washington, this \_\_\_\_\_ day of \_\_\_\_\_, 2015.

\_\_\_\_\_  
 Thomas Buroker, Section Manager

For additional information visit the Environmental Hearings Office Website: <http://www.eho.wa.gov>. To find laws and agency rules visit the Washington State Legislature Website: <http://www1.leg.wa.gov/CodeReviser>.

## INVESTIGATOR'S REPORT

Application for Water Right: Countryside Dairy LLC

Water Right Control Number: S1-28779

Investigators: Andy Dunn, Jim Bucknell, and Adam Neff (RH2 Engineering, Inc.)

## BACKGROUND

This report serves as the written findings of fact concerning Water Right Application Number S1-28779.

On May 6, 2014, Countryside Dairy LLC (Countryside) filed a water right application with the State of Washington Department of Ecology. In the application, Countryside requested 1.7825 cfs for irrigation of 425 acres from surface water diversions from the Nooksack River.

Following the site visit, Countryside amended their application on January 14, 2015, to 3.565 cfs and 525 irrigated acres in order to include additional parcels the applicant leases, and to allow Countryside to irrigate more acreage on days when minimum instream flows are met in order to compensate for not irrigating on days when minimum instream flows are not met.

### *Compliance History*

The applicant has been irrigating the proposed place of use without a water right. Ecology has an active compliance case with the applicant that must be resolved in order for irrigation of the proposed place of use to continue. The applicant is working to resolve this issue through this application and using the Coordinated Cost Reimbursement process.

### *Coordinated Cost Reimbursement*

This application is one of nine applications being processed under a coordinated cost reimbursement process initiated under RCW 90.03.265(3). The water source included in this coordinated process is the stream management reach defined in WAC 173-501-030(1) as the Nooksack River, "from influence of mean annual high tide at low instream flow levels to the confluence with, and including, Smith Creek." This stream management reach contains one control station identified as Nooksack River (at Ferndale), which is USGS gage number 12213100. The Nooksack River includes minimum instream flows in WAC 173-501-030(2) and all applicants have been informed that any permits issued will be interruptible based on these flows. Only surface water applications were included for processing. Each individual applicant has entered into a cost reimbursement contract with the Department of Ecology. This report has been prepared by RH2 Engineering, Inc. (RH2) on behalf of the Department of Ecology.

**Table 1 Summary of Requested Water Right**

<b>Applicant Name</b>	Countryside Dairy LLC
<b>Date of Application</b>	May 6, 2014
<b>Place of Use</b>	See page 2 and Attachment 1.

<b>County</b>	<b>Waterbody</b>	<b>Tributary To</b>	<b>WRIA</b>
Whatcom	Nooksack River	Bellingham Bay	01 - Nooksack

<b>Purpose</b>	<b>Rate</b>	<b>Unit</b>	<b>Af/yr</b>	<b>Begin Season</b>	<b>End Season</b>
Irrigation of 525 acres	3.565	CFS	787.5	5/1	10/15

Source Name	Parcel	Well Tag	Twtp	Rng	Sec	QQ Q	Latitude	Longitude
Nooksack River POD #1	400234340279	NA	40N	2E	34	SE		
Nooksack River POD #2	400234340279	NA	40N	2E	34	SE		

POD = Point of Diversion; cfs = cubic feet per second; af/yr = acre-feet per year; Sec. = Section; QQ Q = Quarter-quarter of a section; WRIA = Water Resource Inventory Area; E.W.M. = East of the Willamette Meridian; Datum: NAD83/WGS84.

## Legal Requirements for Approval of Appropriation of Water

Chapter 90.03 RCW authorizes the appropriation of public water for beneficial use and describes the process for obtaining water rights. Laws governing the surface water right permitting process are contained in RCW 90.03.250 through 90.03.340. In accordance with RCW 90.03.290, determinations must be made on the following four criteria in order for an application for water rights to be approved:

1. Water must be available
2. There must be no impairment of existing rights
3. The water use must be beneficial
4. The water use must not be detrimental to the public interest

Each of these four tests is addressed in the **INVESTIGATION** section.

### *Public Notices*

RCW 90.03.265(3) requires that the Department of Ecology provide notice, both on its web site and in a newspaper of general circulation in the area where affected properties are located, if it elects to initiate a coordinated cost reimbursement process. Notice was provided on a Department of Ecology web site (<http://www.ecy.wa.gov/programs/wr/rights/epwra.html>) from April 9, 2014, through June 8, 2014.

Notice of the coordinated cost reimbursement process was published by the Department of Ecology in the *Lynden Tribune* on June 4 and 11, 2014.

RCW 90.03.280 requires that notice of a water right application be published once a week, for two consecutive weeks, in a newspaper of general circulation in the county or counties where the water is to be stored, diverted and used. Notice of this application was published in the *Lynden Tribune* on January 21 and 28, 2015.

### *Consultation with the Department of Fish and Wildlife*

The Department of Ecology must give notice to the Washington Department of Fish and Wildlife (WDFW) of applications to divert water. On December 2, 2014, Mr. Andy Dunn of RH2 Engineering notified Mr. Steven Boessow (Water Rights Biologist) of WDFW of the 9 pending surface water right applications related to the coordinated cost reimbursement process. Mr. Boessow was provided with a summary of the applications and proposed decisions. On April 20, 2015 Mr. Boessow provided a letter stating that, "based on impacts to fish and/or wildlife and the habitat they rely on, and pursuant to Chapter 77.57.020 RCW, WDFW does not oppose the issuance of these applications as described in this ROE."

WDFW added that "pursuant to Chapter 77.55 RCW, A Hydraulic Project Approval permit must be obtained from the Washington State Department of Fish and Wildlife prior to beginning construction of

the diversion. The intake(s) must be screened in accordance with the Department of Fish and Wildlife screening criteria (pursuant to RCW 77.27). Contact the Department of Fish and Wildlife, 600 Capitol Way N, Olympia, WA 98501-1091. Attention: Habitat Program, Phone: (360) 902-2534 if you have questions about screening criteria." <http://wdfw.wa.gov/licensing/hpa/>

#### *Consultation with the Lummi Nation and Nooksack Tribe*

The Lummi Nation and Nooksack Tribe were notified by the Department of Ecology prior to initiation of the coordinated cost reimbursement process. The Lummi Indian Business Council (LIBC) sent a protest letter dated June 10, 2014. In that letter the LIBC identified that it was protesting this application based on concerns over current and future potential impacts on instream flows. It also indicated that all withdrawals within WRIA 1 have the capacity to adversely impact the rights of the Lummi Nation. The Nooksack Tribe did not protest the application.

#### *State Environmental Policy Act (SEPA)*

A water right application is subject to a SEPA threshold determination (i.e., an evaluation whether there are likely to be significant adverse environmental impacts) if any one of the following conditions are met.

- (a) It is a surface water right application for more than 1 cubic feet per second, unless that project is for agricultural irrigation, in which case the threshold is increased to 50 cubic feet per second, so long as that irrigation project will not receive public subsidies;
- (b) It is a groundwater right application for more than 2,250 gallons per minute;
- (c) It is an application that, in combination with other water right applications for the same project, collectively exceed the amounts above;
- (d) It is a part of a larger proposal that is subject to SEPA for other reasons (e.g., the need to obtain other permits that are not exempt from SEPA);
- (e) It is part of a series of exempt actions that, together, trigger the need to do a threshold determination, as defined under WAC 197-11-305.

Because the application does not meet any of these conditions, it is categorically exempt from SEPA and a threshold determination is not required.

## **INVESTIGATION**

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### **Site Visit**

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On January 7, 2015, Mr. Jim Bucknell, Mr. Andrew Dunn, and Mr. Adam Neff from RH2 Engineering, Inc., and Ms. Kasey Cykler from the Department of Ecology met with Mr. Michael Schoneveld at the site of the proposed project. Before travelling to the proposed point of diversion, we met at the applicant's office and discussed general and specific farm operations and the proposed water right.

Mr. Schoneveld grows both grass and corn for his herd of dairy cows to eat. A portion of the farm is also occasionally leased to another farmer to grow potatoes.

The farm has 6-inch diameter buried mainline with 6-inch risers across the proposed place of use. This line is also used for application of manure from the dairy. There are two points of diversion identified on

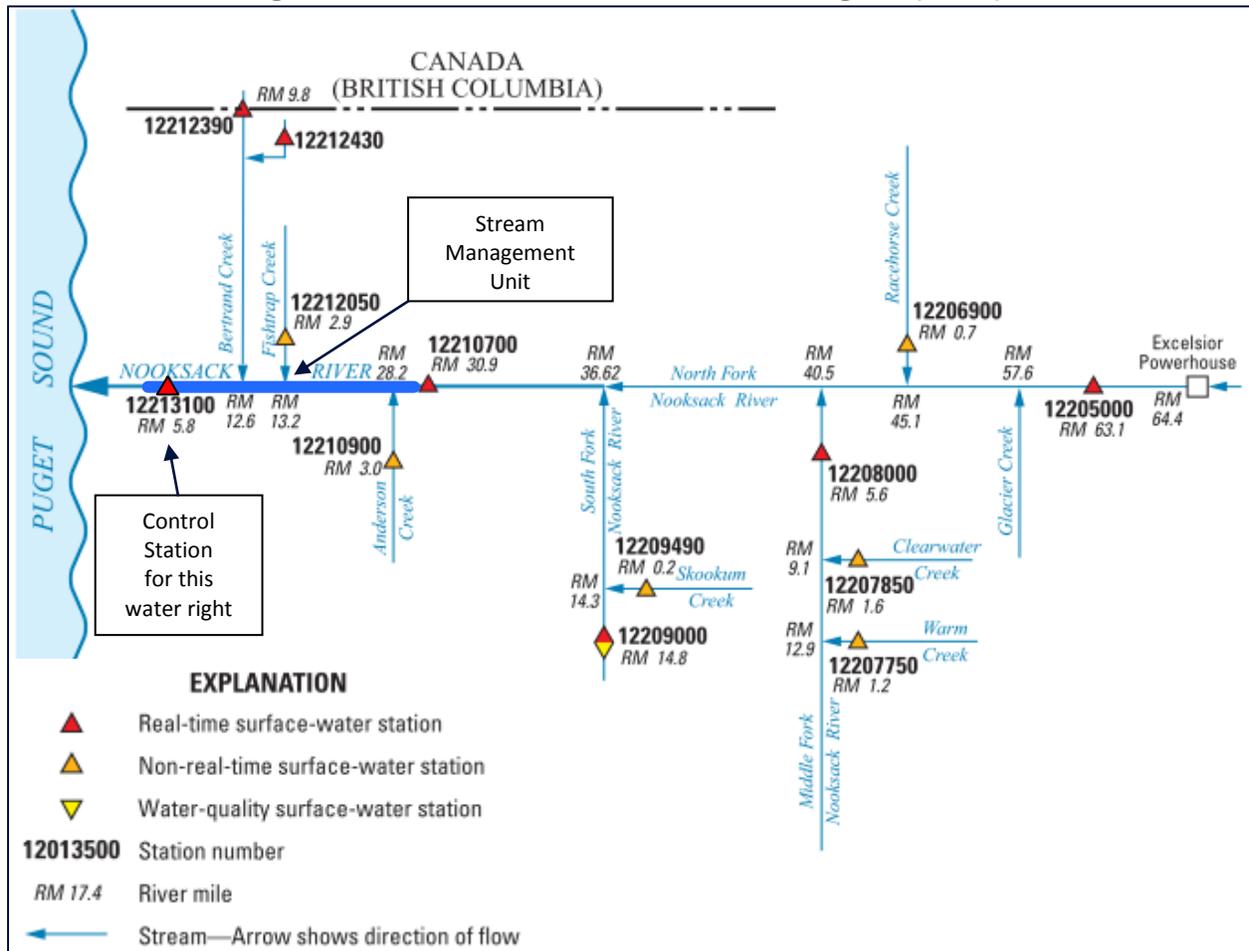
the application, the northern diversion will be the primary point of diversion for the entire place of use. The southern point of diversion will be used when the potato grower farms the land closest to the point of diversion since this water will not be conveyed through the mainline system. Both diversions will consist of engine-driven centrifugal pumps mounted on trailers.

### Nooksack River Hydrology

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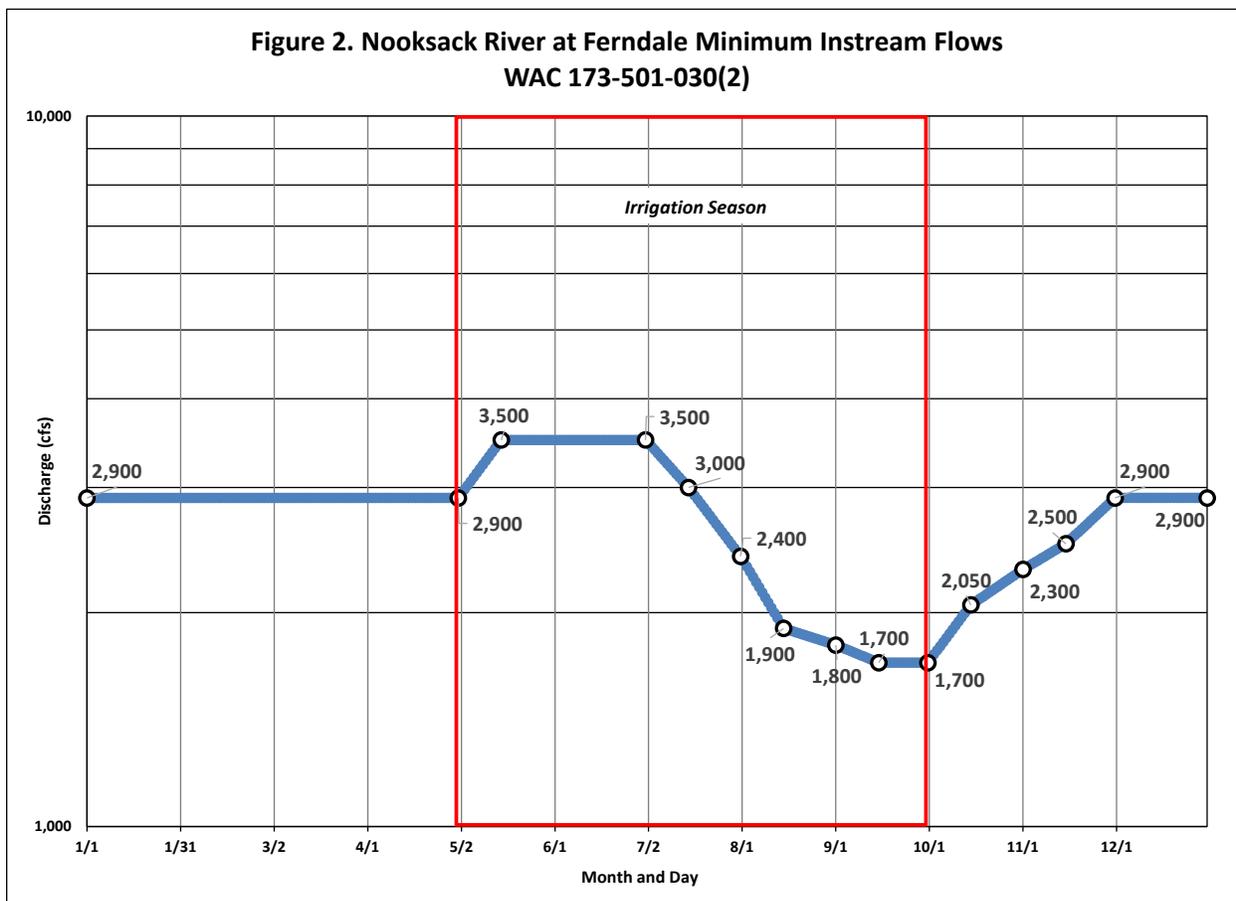
The Nooksack River is located in northwestern Washington State in Water Resource Inventory Area (WRIA) 1. The river's watershed spans from the northwest side of Mount Baker and the northern side of Mount Shuksan in the east to approximately the Canadian Border in the north with discharge occurring into Bellingham Bay. In the Cascade Mountains, small streams and creeks flow into one of three forks of the Nooksack River (North Fork, Middle Fork, and South Fork). These forks come together just upstream from the City of Deming to form the mainstem Nooksack River. After exiting the foothills, the river flows across a relatively flat area referred to as the Nooksack Lowland before discharging into the marine water of Bellingham Bay. Average precipitation across the watershed ranges from approximately 112 inches at the Mt. Baker Lodge in the Cascade Mountains to approximately 30 inches at the river's mouth (Smith, 1960). The watershed upstream of the USGS Gage 12213100 Nooksack River at Ferndale is 786 square miles. The average discharge for the period of 1967 through 2013 is 3,864 cfs, which is equivalent to either 2,799,000 af/yr, or 66.79 inches distributed over the entire 786 square mile watershed. The maximum recorded discharge of 57,000 cfs occurred on November 10, 1990, and the minimum recorded discharge of 463 cfs occurred during October and November, 1987 (United States Geological Survey, 2013).

**Figure 1. Nooksack Basin Schematic Flow Diagram (USGS)**

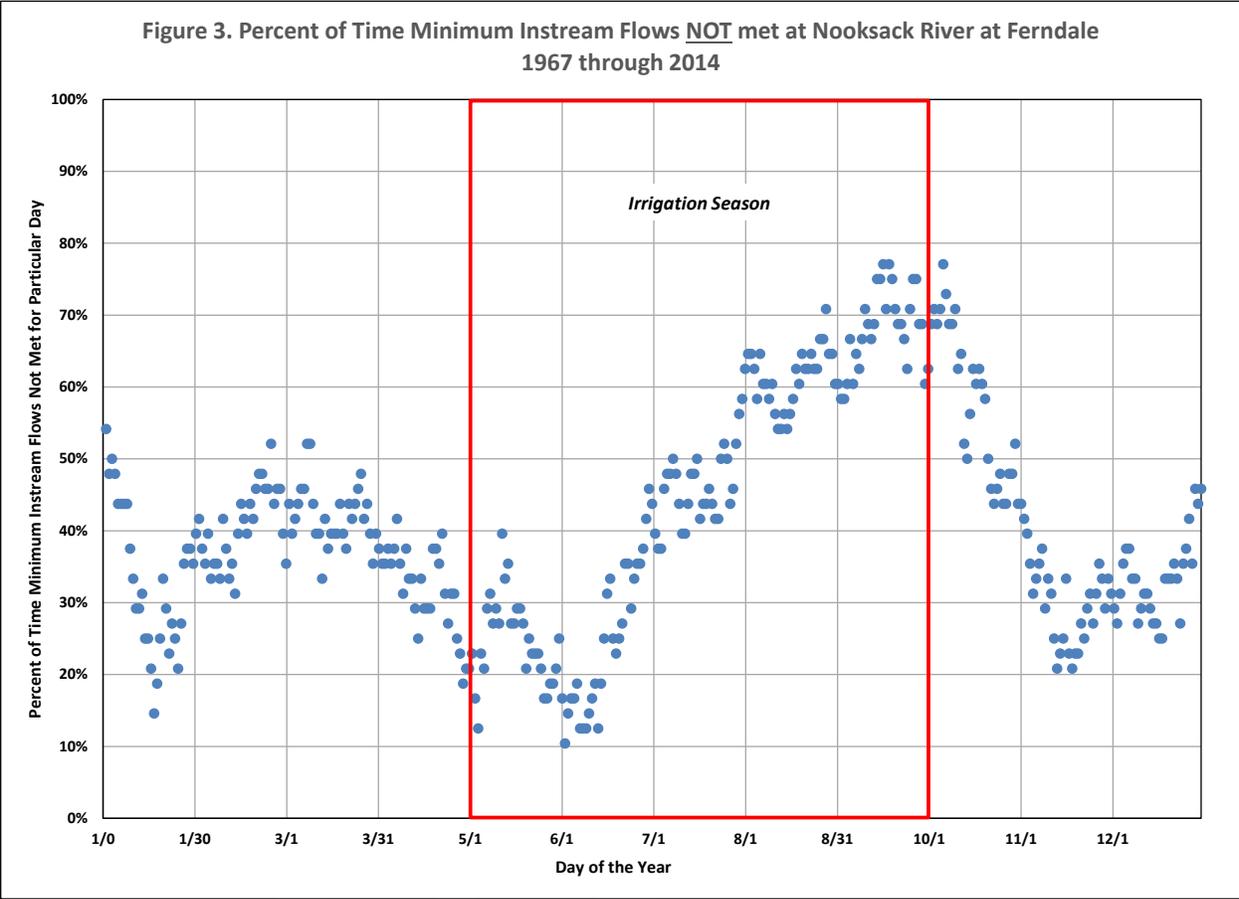


### Nooksack River Regulation

The State of Washington adopted Chapter 173-501 WAC in 1986. WAC 173-501-030 includes the establishment of stream management units and control stations for those stream management units. This water right application requests to divert water from the Nooksack River (at Ferndale) stream management unit, which includes the reach of the Nooksack River from influence of mean annual high tide at low instream flow levels. This is located at approximately river mile 4.5, where the river historically bifurcated, with part of the flow going to Bellingham Bay and part moving down what is now referred to as the Lummi or Red River (Robinson Noble, 2013) and extending upstream to the confluence with, and including Smith Creek. Smith Creek flows into the Nooksack River just downstream of river mile 30 and is located approximately one mile downstream from where State Highway 542 (Mount Baker Highway) crosses the Nooksack River near Nugents Corner. The control station within this stream management unit is USGS gage 12213100, which is referred to as the Nooksack River at Ferndale, WA and is located at river mile 5.8 (**Figure 1**). **Figure 2** shows the established minimum instream flows for this control station.



**Figure 3** shows the historic percentage of time that the minimum instream flows are not met for each particular day of the year over the period of record (1967 – 2014) which spans 48 years. This figure shows that, in early May, the actual discharge of the river should be greater than minimum instream flows in 7 out of 10 years. In early June, the actual discharge of the river should be greater than the minimum instream flows in 8 out of 10 years. By mid-July the actual discharge of the river should be greater than the minimum instream flow in 5 out of 10 years. By late September, the actual discharge of the river should be greater than the minimum instream flows in only 2 out of 10 years. This graph shows that the holder of an interruptible water right should be prepared to shut-off on any particular day and the likelihood of having to shut off generally increases as the irrigation season progresses. Comparison of the irrigation season data through time suggests that the actual flow in the river during the irrigation season has decreased over the period of record. These data suggest that if that trend continues, there will be a greater probability of interruption than indicated by the historic record. Based on the likelihood of interruption and acknowledging that this is not a firm source of supply, it is advised that only crops that can survive without supplemental irrigation be grown.



**Proposed Use and Basis of Water Demand**

The proposed use is irrigation. The proposed irrigated crops to be grown are mainly corn and grass, and occasionally potatoes on a small portion of the farm. The Washington Irrigation Guide (WIG) (1985 and 1992) provides estimated crop irrigation requirements for a variety of crops in an average (1 in 2 year return interval) irrigation demand year. The highest duty crop grown in this region, which can tolerate an interruptible irrigation supply, is pasture/turf (WIG, 1992). From the WIG (1992) monthly breakdown of crop irrigation requirement, it is determined that irrigation should occur in the months of April through September to meet the crop irrigation requirement. However, all applicants participating in the coordinated cost-reimbursement process indicated that they would never irrigate in April. So, an irrigation season of May 1 through September 30 is reasonable for the typical crops grown in this region and was acceptable to the applicant.

Whatcom County has three WIG climate stations located in the western portion of the County. Those stations are Blaine, Bellingham, and Clearbrook (located near the City of Sumas). Since the project location falls between these three stations, an average of the three crop irrigation requirements (WIG, 1992), excluding the April data, was used (**Table 2**).

**Table 2. May through September Crop Irrigation Requirement Calculation**

WIG Climate Station	Pasture/Turf crop irrigation requirement (inches)
Bellingham	14.33
Blaine	13.85
Clearbrook	12.26
<b>Average</b>	<b>13.48</b>

For moving big gun sprinklers, estimates for application efficiency range from 55 to 75 percent with an average application efficiency of 65 percent (Water Resources Program Guidance 1210). An average application efficiency of 65 percent was used in this calculation.

The following equation is used to calculate the total irrigation requirement needed for a particular crop.

$$TIR = \frac{CIR * 100}{E}$$

TIR – Total Irrigation Requirement  
 CIR – Crop Irrigation Requirement  
 E – Irrigation System Efficiency in percent

$$TIR = \frac{13.48 \text{ inches} * 100}{65}$$

$$TIR = 20.74 \text{ inches [equal to 1.73 feet]}$$

The following equation is used to calculate the annual volume of water needed to irrigate pasture/turf with a moving big gun on the desired number of acres.

$$Qa = \frac{TIR}{12 \text{ inches/foot}} * \text{Irrigated Acres}$$

Qa - Water Right Annual Volume  
 Irrigated Acres - Acres authorized to be irrigated under this application (525 acres)

$$Qa = \frac{20.74 \text{ inches}}{12 \text{ inches/foot}} * 525 \text{ acres}$$

$$Qa = 907 \text{ acre-feet}$$

Based on the above calculations, the WIG calculated demand for this request will be 907 acre-feet per year. Additional water to account for drier than average years was not added in due to the likelihood that the water right holder will not be able to take additional water because the minimum instream flows will be met less often in those years. As is, it is likely that the full annual volume might not be able to be diverted due to interruption of the water right due to the minimum instream flow not being met during the irrigation season.

## Other Rights Appurtenant to the Place of Use

The Department of Ecology's Water Resources Explorer

(<https://fortress.wa.gov/ecy/waterresources/map/WaterResourcesExplorer.aspx> accessed on April 17, 2015) was used to identify water rights that are appurtenant to the proposed place of use. There are a number of other water rights located within the proposed place of use for this right. Table 3 summarizes these other rights.

**Table 3. Other Water Rights within the Place of Use**

Name	WR No.	Use	Type
June A Allen	G1-131967CL	Domestic, Irrigation, Stock	Claim L
Clifford E Swope	S1-27348	Irrigation	New App
Rolf H Pratum	G1-164172CL	Domestic, Irrigation, Stock	Claim L
Rolf H Pratum	S1-164178CL	Domestic, Irrigation, Stock	Claim L
Tremain E	S1-*09008CWRIS (SWC 3726)	Irrigation of 20 acres from Bertrand Creek	Cert
John Vander Kooi	S1-160870CL	Domestic, Irrigation, Stock from Duffner Ditch	Claim S
Rupke & Strengholt	G1-*07298CWRIS (GWC 5970)	Irrigation of 40 acres	Cert
George H Helmsign	G1-012317CL	Domestic	Claim L
Robert Vanweerdhizen	G1-078175CL	Domestic, Stock	Claim S
Jay Kaemingk	S1-27207	Irrigation	New App
City of Lynden	S1-28115P	Domestic	Permit

The Allen Claim (G1-131967CL) and the Swope application (S1-27348) are for the same legal description and are wholly contained within the proposed place of use under this application. The Allen claim identifies the date of first use as February 1958. Since this is after the groundwater code was established (1945), it is assumed that this claim does not represent a vested water right. The Swope application is not being processed at this time.

The two Pratum claims (S1-164178CL and G1-164172CL) and the Tremain certificate (SWC 3726) are for the same legal description (SE ¼ SE ¼ Section 26, Township 40 North, Range 2 East W.M.). The points of diversion/withdrawal are Bertrand Creek and wells. A portion of the recorded place of use falls outside of property owned by Mr. Schoneveld. During the site visit Mr. Schoneveld indicated that irrigation occurs under these water rights within the proposed place of use of this water right application.

The place of use of the Vander Kooi claim (S1-160870CL) falls entirely within the proposed place of use of this new water right application. The sources identified on the claim are diversions from Duffner Ditch and a tributary ditch. During the site visit, Mr. Schoneveld indicated that irrigation occurs under this water right and that the ditch has water year-round at this location. However, the claim was filed on a short-form, so there is no additional information on date of first use and acres irrigated.

The Rupke & Stengholt certificate (GWC 5970) was for withdrawal of 300 gpm and 80 afy from an infiltration trench for irrigation of 40 acres. The place of use occurs both within and outside the

proposed place of use under this application. During the site visit Mr. Schoneveld indicated that a well has replaced the infiltration trench, but that the well is used for stockwater use under the Groundwater Permit Exemption (RCW 90.44.050), as opposed to irrigation.

The Helmsing claim (G1-012317CL) and the Vanweerdhuizen claim (G1-078175CL) are for the same legal description. The identified place of use under these water rights falls partially within the proposed place of use of this new application. The date of first use identified on the Helmsing claim is June 1962. Since this is after the groundwater code was established (1945), it is assumed that this claim does not represent a vested water right. The Vanweerdhuizen claim was filed on the short form and does not contain any information on the number of acres claimed to be irrigated or the date of first use.

The Kaemingk application (S1-27207) requests water from Fishtrap Creek for use entirely within the proposed place of use and is not being processed at this time.

The City of Lynden permit (S1-28115P) allows the City to provide domestic service to properties west of the city that have had their sources impacted through contamination of the groundwater by 1,2-Dichloropropane and Ethylene Dibromide.

Due to the number of water rights identified within the proposed place of use and the uncertainty on their extent and validity, a provision will be added to the water right that clarifies that if the existing rights are found to be valid for acreage within the proposed place of use, the total number of irrigated acres will be equally reduced.

### Impairment Considerations

Impairment is an adverse impact on the physical availability of water for a beneficial use that is entitled to protection. A water right application may not be approved if it would:

- Interrupt or interfere with the availability of water to an adequately constructed groundwater withdrawal facility of an existing right. An adequately constructed groundwater withdrawal facility is one that (a) is constructed in compliance with well construction requirements and (b) fully penetrates the saturated zone of an aquifer or withdraws water from a reasonable and feasible pumping lift.
- Interrupt or interfere with the availability of water at the authorized point of diversion of a surface water right. A surface water right conditioned with instream flows may be impaired if a proposed use or change would cause the flow of the stream to fall to or below the instream flow more frequently or for a longer duration than was previously the case.
- Interrupt or interfere with the flow of water allocated by rule, water rights, or court decree to instream flows.
- Degrade the water quality of the source to the point that the water is unsuitable for beneficial use by existing users (e.g., via sea water intrusion).

This diversion is subject to the minimum instream flows set in WAC 173-501-030, and the water right will be provisioned to protect the established minimum instream flows. The provision will prevent this water right from impairing the minimum instream flows.

The most recent rating curve for the USGS gage 12213100 Nooksack River at Ferndale shows that at a flow of between 3,500 cfs and 1,700 cfs, which is the range of minimum instream flow levels during the irrigation season, the stage of the river will drop by a maximum of 0.001 feet for every 1 cfs decrease in flow. 0.001 feet is less than 1/64 of an inch.

This application requests to divert 3.565 cfs. This rate of diversion, which can only be exercised when the actual flow in the river exceeds the established minimum instream flow, will lower the level of the river by approximately 0.003565 feet as measured at the Nooksack River at Ferndale control station. This reduction in river level is likely not large enough to physically impair any existing senior water rights.

## Water Availability

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For water to be available for appropriation, it must be both physically and legally available.

### *Physical availability*

For water to be physically available for appropriation, there must be surface water present in quantities and quality and on a sufficiently frequent basis to provide a reasonably reliable source for the requested beneficial use or uses.

The Nooksack River is a perennial river that flows past the proposed point of diversion at all times. Therefore, water is physically available for appropriation from this source, even if it is not considered to be a firm source of supply.

### *Legal availability*

To determine whether water is legally available for appropriation, the following factors are considered:

- Regional water management plans – which may specifically close certain water bodies to further appropriation.
- Existing rights – which may already appropriate physically available water.
  - Volume of water represented by senior water rights, including federal or tribal reserved rights or claims;
  - Water right claims registered under Chapter 90.14 RCW;
  - Groundwater uses established in accordance with Chapter 90.44 RCW, including those that are exempt from the requirement to obtain a permit; and
  - Potential riparian water rights, including non-diversionary stock water.
- Fisheries and other instream uses (e.g., recreation and navigation). Instream needs, including instream and base flows set by regulation. Water is not available for out of stream uses where further reducing the flow level of surface water would be detrimental to existing fishery resources.
- Ecology may deny an application for a new appropriation in a drainage where adjudicated rights exceed the average low flow supply, even if the prior rights are not presently being exercised. Water would not become available for appropriation until existing rights are relinquished for non-use by state proceedings.

While the Nooksack River has minimum instream flows in Chapter 173-501 WAC, it is not closed to further consumptive appropriation under WAC 173-501-040(1). This basin has not yet been adjudicated

and the extent of federal and tribal reserved rights has not been quantified. **Figure 3** shows that, in all years, there is anticipated to be water available at times above the minimum instream flow levels during the irrigation season. Therefore, water is legally available for appropriation under certain specific conditions and at certain specific times, as per WAC 173-501 and the provisions cited above.

## Beneficial Use

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The proposed use of water for irrigation is defined in statute (RCW 90.54.020(1)) as a beneficial use.

## Public Interest Considerations

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The proposed new permit will allow the water right holder to divert only at times when it has been determined that there is flow in excess of what is needed for preservation of environmental and aesthetic values in the Nooksack River, as per WAC 173-501.

### *Consideration of Protests and Comments*

In response to the public notice of this application, the Department of Ecology received a protest from the following party:

Protestant	Date of Protest
Lummi Indian Business Council	June 10, 2014

The Lummi Nation objected to the proposed application based on their status as senior water rights holder and on-going negotiations with the United States and the State of Washington over unresolved issues. No specific technical arguments were provided concerning this application. In consideration of senior water right holders, including tribal water rights asserted by the Lummi Nation to the extent they may exist, the following provision is included.

*This authorization to make use of public waters of the state is subject to existing rights, including any tribal water rights held by the United States for the benefit of tribes, to the extent they may exist.*

## Conclusions

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The facts in this investigation support findings that water is both physically and legally available, that the proposed diversion will not impair existing water rights (since it will be subject to minimum instream flows), that the proposed use is beneficial, and that the proposed permit will not prove detrimental to the public interest.

## RECOMMENDATIONS

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Based on the above investigation and conclusions, I recommend that this request for a water right be approved in the amounts and within the limitations listed below and subject to the provisions listed above.

### Purpose of Use and Authorized Quantities

The amount of water recommended is a maximum limit and the water user may only use that amount of water within the specified limit that is reasonable and beneficial:

- 3.565 cfs
- 907 af/yr
- Irrigation of 525 acres
- May 1 through September 30
- Subject to minimum instream flows at the Nooksack River at Ferndale (USGS 12213100) Control Station

#### Points of Diversion

NW ¼ SE ¼, Section 34, Township 40 North, Range 2 E.W.M.

SW ¼ SE ¼, Section 34, Township 40 North, Range 2 E.W.M.

#### Place of Use

See page 2 and Attachment 1.

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*Jim Bucknell – RH2 Engineering, Inc.*

*Date*

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*Andrew B. Dunn, L.G., L.H.G., CWRE – RH2 Engineering, Inc.*

*Date*

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*Adam Neff, L.G. – RH2 Engineering, Inc.*

*Date*

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*Kasey Cykler – Department of Ecology*

*Date*

*If you need this publication in an alternate format, please call Water Resources Program at (360) 407-6600. Persons with hearing loss can call 711 for Washington Relay Service. Persons with a speech disability can call 877-833-6341.*

### Selected References

Robinson Noble, Inc, October 2013, Nooksack River Tidal Influence Monitoring.

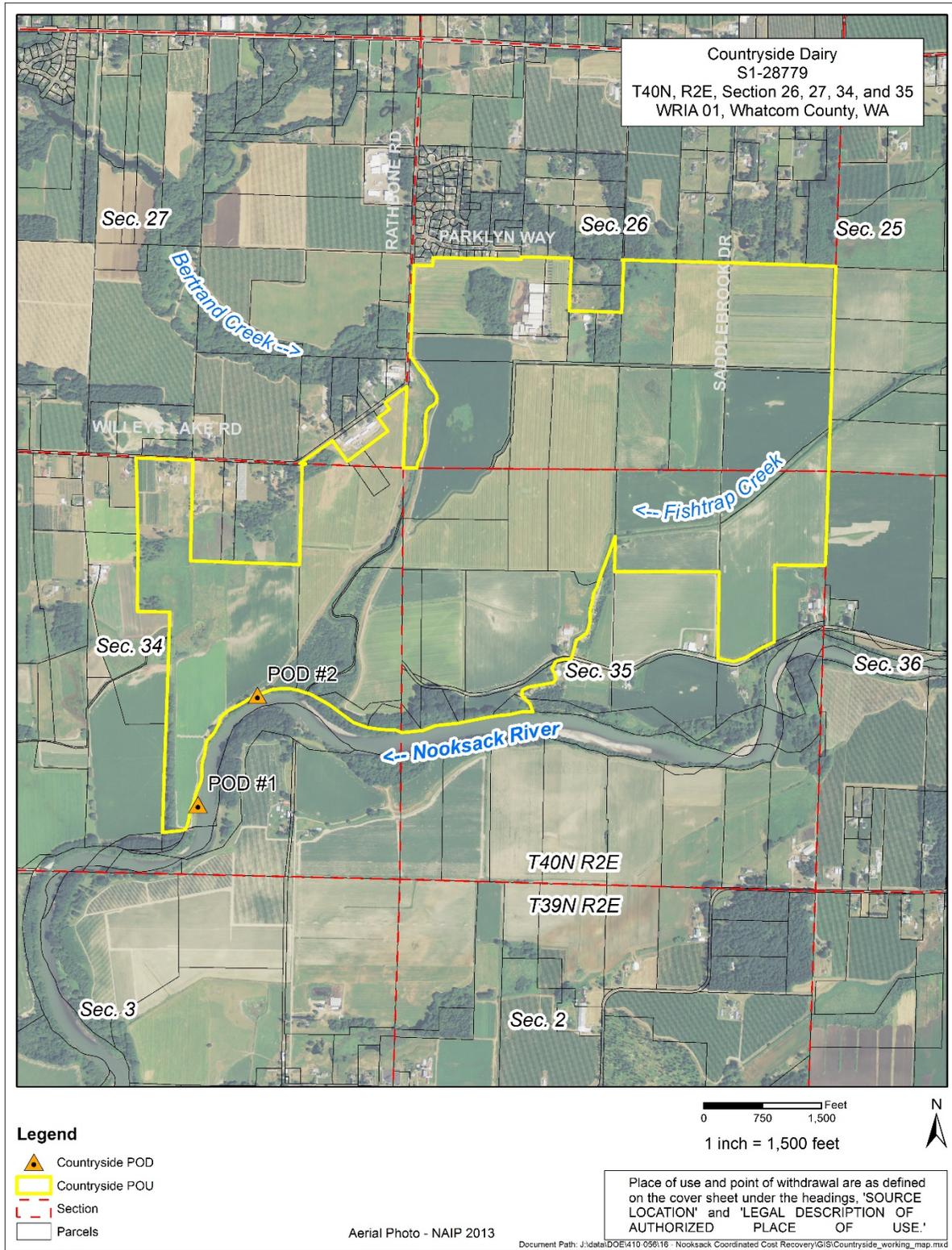
Smith, W.R., 1960, *Water Resources of the Nooksack River Basin and Certain Adjacent Streams*, Water Supply Bulletin No. 12, State of Washington, Department of Conservation, Division of Water Resources.

State of Washington Irrigation Guide (WIG), 1985 (amended 1992 for specific crops in Western Washington).

United States Geological Survey, 2013, Water-Data Report 2013, 12213100 Nooksack River at Ferndale, WA, Puget Sound Basin, Nooksack Subbasin. Accessed at <http://wdr.water.usgs.gov/wy2013/pdfs/12213100.2013.pdf>

Washington State Department of Ecology Water Resources Program, 10/11/2005, Guidance 1210 – Determining Irrigation Efficiency and Consumptive Use.

**ATTACHMENT 1 – MAP**



**ATTACHMENT 2 – DAILY MINIMUM INSTREAM FLOW VALUES**

Minimum Instream Flows for the Nooksack River at Ferndale (USGS Stream Gage 12.2131.00) as Defined in WAC 173-501-030												
Day	January	February	March	April	May	June	July	August	September	October	November	December
1	2900	2900	2900	2900	2900	3500	3500	2400	1800	1700	2300	2900
2	2900	2900	2900	2900	2939	3500	3462	2360	1793	1723	2314	2900
3	2900	2900	2900	2900	2979	3500	3424	2321	1785	1746	2328	2900
4	2900	2900	2900	2900	3019	3500	3386	2283	1778	1770	2341	2900
5	2900	2900	2900	2900	3060	3500	3349	2245	1771	1793	2355	2900
6	2900	2900	2900	2900	3101	3500	3313	2208	1764	1818	2370	2900
7	2900	2900	2900	2900	3143	3500	3276	2171	1756	1842	2384	2900
8	2900	2900	2900	2900	3186	3500	3240	2135	1749	1867	2398	2900
9	2900	2900	2900	2900	3229	3500	3205	2100	1742	1892	2412	2900
10	2900	2900	2900	2900	3273	3500	3170	2065	1735	1917	2427	2900
11	2900	2900	2900	2900	3317	3500	3135	2031	1728	1943	2441	2900
12	2900	2900	2900	2900	3362	3500	3101	1998	1721	1969	2456	2900
13	2900	2900	2900	2900	3407	3500	3067	1964	1714	1996	2470	2900
14	2900	2900	2900	2900	3453	3500	3033	1932	1707	2023	2485	2900
15	2900	2900	2900	2900	3500	3500	3000	1900	1700	2050	2500	2900
16	2900	2900	2900	2900	3500	3500	2961	1894	1700	2064	2523	2900
17	2900	2900	2900	2900	3500	3500	2922	1888	1700	2078	2547	2900
18	2900	2900	2900	2900	3500	3500	2884	1882	1700	2092	2571	2900
19	2900	2900	2900	2900	3500	3500	2847	1876	1700	2106	2595	2900
20	2900	2900	2900	2900	3500	3500	2809	1870	1700	2121	2619	2900
21	2900	2900	2900	2900	3500	3500	2773	1864	1700	2135	2643	2900
22	2900	2900	2900	2900	3500	3500	2737	1858	1700	2149	2668	2900
23	2900	2900	2900	2900	3500	3500	2701	1852	1700	2164	2693	2900
24	2900	2900	2900	2900	3500	3500	2666	1846	1700	2179	2718	2900
25	2900	2900	2900	2900	3500	3500	2631	1841	1700	2194	2743	2900
26	2900	2900	2900	2900	3500	3500	2597	1835	1700	2208	2769	2900
27	2900	2900	2900	2900	3500	3500	2563	1829	1700	2223	2794	2900
28	2900	2900	2900	2900	3500	3500	2529	1823	1700	2239	2820	2900
29	2900	2900	2900	2900	3500	3500	2496	1817	1700	2254	2847	2900
30	2900	2900	2900	2900	3500	3500	2464	1811	1700	2269	2873	2900
31	2900	2900	2900	2900	3500	3500	2432	1806	1700	2284	2900	2900

The discharge of the Nooksack River, in cubic feet per second, as measured at stream gage 12.2131.00 must be greater than the number contained in the table above for the respective day before a water right provisioned to the minimum instream flows at this gage can divert or withdraw water.

For the current discharge at this stream gage, see the following website: <http://waterdata.usgs.gov/nwis/uv?12213100>