Mobile Phone (Cell Phone) Use and Marine Operations

OVERVIEW
When used appropriately, mobile telephones (mobile phones, also called cellular or “cell” phones) can be a useful tool for those in the marine industry. However, when used inappropriately they can be a dangerous distraction that leads to marine accidents and oil spills.

RECOMMENDATIONS
If your company/organization does not explicitly address mobile phone use (for voice, text messaging, or games) in your operations manual or standard operating procedures, modify the manual/procedures to establish rules for mobile phone use by on-duty personnel. The rules should, at a minimum:

- Restrict mobile phone use by on-duty personnel to operations-related calls.
- Set time limits for those calls – those limits should allow only brief, important conversations.
- Identify locations and circumstances when on-duty mobile phone calls are permitted, or are not permitted. Choose the best approach for your operation.
- Outline procedures for on-duty personnel to get relief should they receive a personal mobile phone call of an emergency nature.

BACKGROUND
Two oil spills occurred in Washington State in 2009 that involved mobile phone use:

- The sole navigation watch stander and lookout of a tugboat pulling a laden tank barge at night near ferry lanes in Puget Sound was also in charge of monitoring the tug’s deck for spills during an internal transfer of diesel fuel. About 200 gallons of diesel spilled to Washington waters before the watch stander noticed the spill and stopped the transfer. Before noticing the spilling oil, the watch stander had back-to-back mobile phone conversations lasting about 19 minutes.

WHY THIS MATTERS
The Washington State legislature has established a “zero spills” goal. Mobile phone use is frequent and growing and can be a significant distraction when used inappropriately. Distracted personnel can cause spills so marine employers need to clearly and directly address the issue of mobile phone use in their operations manual or standard operating procedures.

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Special accommodations:
• The engineer in charge of fueling his tugboat was topping-off one of its tanks with diesel. The engineer on the delivering vessel saw him talking on his mobile phone and called him to task because it was against company policy. The engineer hung up the phone and went below to close the valve to the tank and open the valve to another. When he returned to the deck, diesel was spilling from an opening on deck for the tank he was topping-off. About five gallons spilled to Washington waters.

Elsewhere:
• A chemical tank ship ran aground in England after dropping off a pilot, while the ship’s Master engaged in a series of mobile phone conversations.
• A container ship ran aground near Denmark while the navigation officer was sending and receiving text messages (texting) on his mobile phone for over 40 minutes.
• A fishing vessel ran aground north of Scotland when the master failed to change course. One of the distractions he experienced just prior to the grounding was a 10-minute mobile phone call with a friend.
• The collision between two piloted vessels in England resulted in the following finding: “Pilots’ mobile telephones were used as the means of communication between the two vessels before and after the accident, resulting in the masters being excluded from the information exchange regarding their own ships.”
• Maritime New Zealand, citing three fatalities involving vessel skippers using mobile phones, issued a safety bulletin urging ship operators to manage the risk appropriately.

In other transportation modes:
• The National Transportation Safety Board cited mobile phone use as a significant issue in a collision between a passenger and freight train. The collision resulted in 25 fatalities. The passenger train engineer sent a text message just before he failed to stop at a signal to allow the freight train to pass.
• The National Safety Council has called for a ban on mobile phone use while driving an automobile, citing study data that implicates mobile phone use in six percent of crashes.
RESEARCH

- A study found that automobile driver performance while talking on a mobile phone was comparable to driving while under the influence of alcohol at the legal limit.
- According to the National Highway Traffic Safety Administration (NHTSA), driving an automobile while using a mobile phone can pose a serious mental distraction and degrade driver performance. NHTSA estimates that driver distraction from all sources contributes to 25 percent of all police-reported traffic crashes.
- Both hands-free and hand-held mobile phones result in mental distraction that is significant enough to degrade the performance of a driver, causing them to miss key visual and audio cues needed to avoid a crash.

OTHER PORTABLE ELECTRONIC DEVICES

Similar consideration should be given to incorporating rules for the use of other portable electronic devices into your operations manual or standard operating procedures.

RESOURCES

National Highway Traffic Safety Administration:
http://www.nhtsa.dot.gov/

National Safety Council:
http://www.nsc.org/

Marine Accident Investigation Branch:
http://www.maib.gov.uk/home/index.cfm

Maritime New Zealand:
http://www.maritimenz.govt.nz/

REFERENCES

Maritime New Zealand, “Dangerous use of mobile phones while a vessel is underway,” Safety Bulletin, Issue 20, August 2009
NHTSA Policy and FAQs on Cellular Phone Use While Driving
MORE SAFETY ADVISORY BULLETINS

- **SAB 09-01**: Vessel Fueling Spills (09-08-010)
- **SAB 06-02**: Oil Transfer Rates (06-08-019)
- **SAB 06-01**: Automatic Identification Systems (AIS) (06-08-010)
- **SAB 00-01**: The Importance of Identifying and Addressing Root Causes of Equipment Malfunctions (00-08-015)
- **SAB 97-01**: Deep Water Anchoring (00-08-004)
- **SAB 96-01**: Shifting a Ship by Warping (00-08-003)
- **SAB 94-03**: Piston Crown Maintenance (00-08-006)
- **SAB 94-02**: Importance of Preventative Maintenance (00-08-007)
- **SAB 94-01**: Potential Problems with Steam Turbine Throttle Controls (00-08-005)
- **SAB 99-02**: Passage Planning for the Oregon and Washington Coasts: Special Considerations (99-256)
- **SAB 99-01**: Traffic Separation Scheme and Puget Sound Vessel Traffic Service (99-253)
- **SAB 98-01**: Shipboard Systems Modifications (98-252)

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