Verification of Continued Attainment in Limited Maintenance Areas (2022)

Air Quality Program
Washington State Department of Ecology
Olympia, Washington

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¹ https://fortress.wa.gov/ecy/publications/SummaryPages/2202013.html (not yet available)
² www.ecology.wa.gov/contact
# Department of Ecology’s Regional Offices

## Map of Counties Served

<table>
<thead>
<tr>
<th>Region</th>
<th>Counties served</th>
<th>Mailing Address</th>
<th>Phone</th>
</tr>
</thead>
<tbody>
<tr>
<td>Southwest</td>
<td>Clallam, Clark, Cowlitz, Grays Harbor, Jefferson, Mason, Lewis, Pacific, Pierce, Skamania, Thurston, Wahkiakum</td>
<td>P.O. Box 47775 Olympia, WA 98504</td>
<td>360-407-6300</td>
</tr>
<tr>
<td>Northwest</td>
<td>Island, King, Kitsap, San Juan, Skagit, Snohomish, Whatcom</td>
<td>P.O. Box 330316 Shoreline, WA 98133</td>
<td>206-594-0000</td>
</tr>
<tr>
<td>Central</td>
<td>Benton, Chelan, Douglas, Kittitas, Klickitat, Okanogan, Yakima</td>
<td>1250 West Alder Street Union Gap, WA 98903</td>
<td>509-575-2490</td>
</tr>
<tr>
<td>Eastern</td>
<td>Adams, Asotin, Columbia, Ferry, Franklin, Garfield, Grant, Lincoln, Pend Oreille, Spokane, Stevens, Walla Walla, Whitman</td>
<td>4601 North Monroe Spokane, WA 99205</td>
<td>509-329-3400</td>
</tr>
<tr>
<td>Headquarters</td>
<td>Statewide</td>
<td>P.O. Box 46700 Olympia, WA 98504</td>
<td>360-407-6000</td>
</tr>
</tbody>
</table>
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Executive Summary

This document summarizes the calculations for verification of continued attainment of National Ambient Air Quality Standards (NAAQS) in Washington’s Limited Maintenance Areas.

Maintenance Areas

Washington has six maintenance areas for criteria pollutants as of July 1, 2022. Only those areas that qualified for the Limited Maintenance Plan approach must submit verification documentation. These maintenance areas are marked with an (*). Maintenance areas demonstrate continued attainment of the NAAQS either through monitoring or through EPA-approved alternate methods. These methods are summarized in Table 1.

Table 1. Current Washington maintenance areas and methods of demonstrating NAAQS attainment

<table>
<thead>
<tr>
<th>Maintenance Area (Pollutant)</th>
<th>End of Maintenance Period</th>
<th>NAAQS Attainment Method</th>
</tr>
</thead>
<tbody>
<tr>
<td>Wallula (PM₁₀)</td>
<td>9/26/2025</td>
<td>Kennewick-Metaline PM₁₀ monitor (530050002) until 2017; Burbank-Maple St PM₁₀ monitor (530710006) as of January 1, 2018</td>
</tr>
<tr>
<td>Spokane (PM₁₀)*</td>
<td>8/30/2025</td>
<td>Spokane-Augusta PM₁₀ monitor (530630021) until March 2021; Spokane-E Broadway Ave PM₁₀ monitor (530630017) as of April 1, 2021</td>
</tr>
<tr>
<td>Yakima (PM₁₀)</td>
<td>3/10/2025</td>
<td>Yakima-4th Ave S PM₁₀ monitor (530770009)</td>
</tr>
<tr>
<td>Tacoma (PM₂.₅)</td>
<td>3/12/2035</td>
<td>Tacoma-L St PM₂.₅ monitor (530530029)</td>
</tr>
<tr>
<td>Yakima (CO)</td>
<td>12/31/2022</td>
<td>Modeled CO vehicle emissions</td>
</tr>
<tr>
<td>Spokane (CO)*</td>
<td>8/30/2025</td>
<td>Modeled onroad, nonroad and residential wood combustion CO emissions</td>
</tr>
</tbody>
</table>

* indicates Limited Maintenance Areas where submission of verification documentation is required.

Several past maintenance areas recently reached the end of their 20-year maintenance periods: Seattle PM₁₀ (May 14, 2021), Tacoma PM₁₀ (May 14, 2021), Kent PM₁₀ (May 14, 2021) and Thurston County PM₁₀ (December 4, 2020). Submission of verification documentation is no longer required for these maintenance areas.
Spokane County PM\textsubscript{10} Maintenance Area

The design values for the Spokane County Maintenance Area are based on FEM PM\textsubscript{10} monitoring data from the Spokane-Augusta (530630021) and Spokane-Broadway (530630017) monitoring sites in Spokane, Washington. Spokane-Broadway became the designated PM\textsubscript{10} monitor for the Spokane County PM\textsubscript{10} maintenance area on April 1, 2021. The PM\textsubscript{10} data from the Spokane-Augusta and Spokane-Broadway sites were combined for the purpose of National Ambient Air Quality Standard (NAAQS) compliance and limited maintenance plan (LMP) eligibility in this document.

In 2017, 2018, 2020, and 2021, the western United States and Canada experienced severe wildfire seasons, resulting in significant wildfire smoke impacts that caused:

- Twelve PM\textsubscript{10} exceedances on September 4, 5, 6, and 7, 2017; August 19 and 20, 2018; and September 12, 13, 14, 15, 16, and 18, 2020. The exceedances affected the LMP design value and the NAAQS design value.
- Eight elevated PM\textsubscript{10} concentrations on September 8, 2017; August 14, 15, and 23, 2018; September 17, 2020; and August 2, 12, and 13, 2021. These concentrations are eligible for exclusion from LMP design value calculations following the guidance in the EPA memorandum “Additional Methods, Determinations, and Analyses to Modify Air Quality Data Beyond Exceptional Events.”\textsuperscript{3}
- Two elevated PM\textsubscript{10} concentrations, August 13 and 16, 2018, were initially flagged but are not eligible for exclusion.

Ecology placed informational flags (“i-flags”) in EPA’s Air Quality System (AQS) database on all hourly PM\textsubscript{10} concentrations on the days listed above. Documentation supporting the exclusion of these values as exceptional events is provided in the “Consolidated 2018 Request for Exceptional Event Informational Flagging Memo” and “Informational Flagging Request for Wildfire Affected PM\textsubscript{10} and PM\textsubscript{2.5} Exceedances in 2017” in the Appendix of Verification of Continued Attainment in Limited Maintenance Areas (2019), available from Ecology’s website at https://fortress.wa.gov/ecy/publications/SummaryPages/1902015.html, in the Ecology memorandum “2020 Informational Flagging Request for Wildfire-Affected PM\textsubscript{2.5}, Wildfire- and High Wind-Affected PM\textsubscript{10},” and the Spokane Regional Clean Air Agency flagging memo dated February 2, 2022, included in the Appendix of this document.

The LMP 5-year design value and NAAQS 3-year design value are shown with and without the Ecology i-flagged elevated PM\textsubscript{10} days.

**LMP Design Value**

A 5-year PM$_{10}$ design value below 98 µg/m$^3$ demonstrates that the Spokane County Maintenance Area continues to qualify for the LMP approach. With the wildfire smoke exceedances and high concentration data removed, Spokane’s design value is eligible for the LMP option.

Table 2. Spokane County Maintenance Area LMP Design Values

<table>
<thead>
<tr>
<th></th>
<th>2017-2021 LMP Design Value (DV)</th>
</tr>
</thead>
<tbody>
<tr>
<td>DV with i-flagged data</td>
<td>224 µg/m$^3$</td>
</tr>
<tr>
<td>DV without i-flagged data</td>
<td>92 µg/m$^3$</td>
</tr>
</tbody>
</table>

NAAQS Design Value

A 3-year PM$_{10}$ design value at or below 1.0 expected exceedances demonstrates compliance with the PM$_{10}$ NAAQS. The design value is the expected number of annual 24-hour exceedances of 150 µg/m$^3$, averaged over 3 years. The NAAQS design value is shown with and without the eight Ecology i-flagged PM$_{10}$ exceedances.

Table 3. Spokane County Maintenance Area NAAQS Design Values

<table>
<thead>
<tr>
<th></th>
<th>2019-2021 NAAQS Design Value (DV)</th>
</tr>
</thead>
<tbody>
<tr>
<td>DV with i-flagged data</td>
<td>2.0 expected exceedances</td>
</tr>
<tr>
<td>DV without i-flagged data</td>
<td>0.0 expected exceedances</td>
</tr>
</tbody>
</table>

The 2017, 2018, and 2020 wildfire smoke impacts generated at total of eight PM$_{10}$ exceedances. There were no PM$_{10}$ exceedances associated with wildfire smoke events in 2021. The Spokane County PM$_{10}$ contingency measures in the LMP are for road dust, windblown dust, and solid fuel burning devices. The contingency measures do not address wildfire air quality impacts; therefore they have not been implemented.

Spokane County CO Maintenance Area

EPA approved an alternate method of verification of attainment of the CO NAAQS and qualification for the limited maintenance plan option under 40 CFR 58.14(C) (Federal Register # 81 FR 45417; July 14, 2016). Under this alternative, EPA considers the limited maintenance plan criteria met and continued verification of attainment of the CO NAAQS if the total of the three predominant CO emission source categories calculated as part of the triennial emissions inventory (onroad mobile, nonroad, and residential wood combustion) remain below the corresponding total of the 2002 emission inventory source categories approved at the time the Spokane-area was redesignated to attainment. SRCAA and Ecology will compare future year 2017, 2020 and 2023 triennial emission analysis results to the baseline 2002.

Verification of Attainment

Total emissions for the 2017 evaluation year were compared to the 2002 attainment year emissions. The 2017 evaluation year was lower than the attainment year; therefore, the
Spokane CO maintenance area continues to qualify for the limited maintenance plan option and continued verification of attainment of the CO NAAQS. SRCAA and Ecology’s next analysis will be with the 2020 triennial emissions inventory. The public release of the 2020 NEI is expected March 31, 2023. As soon as the updated NEI is available, the comparison will be calculated and included in the annual design value memo.

Table 4. Spokane CO maintenance area total emissions (tons per year)

<table>
<thead>
<tr>
<th></th>
<th>Onroad</th>
<th>Nonroad</th>
<th>Residential Wood Combustion</th>
<th>Total</th>
</tr>
</thead>
<tbody>
<tr>
<td>2002</td>
<td>48,878</td>
<td>23,795</td>
<td>7,199</td>
<td>80,872</td>
</tr>
<tr>
<td>2017</td>
<td>18,678</td>
<td>12,586</td>
<td>8,260</td>
<td>39,524</td>
</tr>
</tbody>
</table>

Wallula PM$_{10}$ Maintenance Area

The Wallula Maintenance Plan is not a Limited Maintenance Plan. Ecology submitted the Second Ten-Year Maintenance Plan for Particulate Matter (PM$_{10}$) for Wallula to EPA November 22, 2019, which was approved on June 1, 2020. Continued attainment of the PM$_{10}$ standard is demonstrated by the Burbank-Maple Street monitor as of January 2018. Please see the 2022 Ambient Air Monitoring Network Plan for the Wallula Maintenance Area compliance status.
Appendix A. Maintenance Plan and Flagging Correspondence

PM$_{10}$ Design Values

Included in this memo are the 5-year and 3-year design values for the PM$_{10}$ Spokane County Maintenance Area, in Spokane, Washington. The design values are based on FRM and FEM 24-hour PM$_{10}$ monitoring data from the Augusta Avenue site (530630021) and the Broadway Avenue site (530630017), which became the regulatory site, replacing the August site, in Spokane, Washington. The PM$_{10}$ data for Augusta and Broadway will be merged and treated as a single site for the purpose of National Ambient Air Quality Standard (NAAQS) compliance and limited maintenance plan (LMP) eligibility.

In 2017, 2018, 2020 and 2021, the western United States experienced severe wildfire seasons, resulting in significant wildfire smoke impacts that caused:

- Twelve PM$_{10}$ exceedances on September 4, 5, 6, and 7, 2017; August 19 and 20, 2018; September 12, 13, 14, 15, 16, and 18, 2020. The exceedances affect the LMP design value and the NAAQS design value.
- Eight PM$_{10}$ elevated concentrations September 8, 2017; August 14, 15, and 23, 2018; September 17, 2020; and August 2, 12, and 13, 2021, that are eligible for exclusion because they have regulatory significance for the area to meet the LMP design value.
- Note for tracking purposes: Spokane Clean Air had asked Ecology to i-flag two PM$_{10}$ elevated concentrations days, August 13 and 16, 2018. We discovered that the concentration levels were not eligible for exclusion, therefore not excluded in the DV calculations.

LMP Critical Design Value:
A 5-year PM$_{10}$ critical design value below 98 $\mu$g/m$^3$ demonstrates that the Spokane County Maintenance Area continues to qualify for the LMP approach. The LMP critical design value is shown with and without the twelve Ecology i-flagged PM$_{10}$ exceedance data and eight PM$_{10}$ high concentration data from 2017-2021. With the wildfire smoke exceedances and high concentration data removed, Spokane’s design value is eligible for the LMP option.
### 2017-2021 LMP Design Value (DV)

<table>
<thead>
<tr>
<th></th>
<th>2017-2021 LMP Design Value (DV)</th>
</tr>
</thead>
<tbody>
<tr>
<td>DV with i-flagged data</td>
<td>224 μg/m³</td>
</tr>
</tbody>
</table>
| DV without i-flagged data
data² | 92 μg/m³ |

### NAAQS Design Value:

A 3-year PM₁₀ design value at or below 1.0 demonstrates compliance with the PM₁₀ NAAQS. The design value is the number of 24-hour exceedances of 150 μg/m³, averaged over three years. The NAAQS design value is shown with and without the six Ecology i-flagged PM₁₀ exceedance data from 2019-2021. With the wildfire smoke exceedance days removed, Spokane’s design value is in-compliance.

<table>
<thead>
<tr>
<th></th>
<th>2019-2021 NAAQS Design Value (DV)</th>
</tr>
</thead>
<tbody>
<tr>
<td>DV with i-flagged data</td>
<td>2.0</td>
</tr>
</tbody>
</table>
| DV without i-flagged data
data² | 0.0 |

Please note that the 2020 wildfire smoke impacts generated a total of 6 PM₁₀ exceedances. The 2021 wildfire smoke impacts did not have PM₁₀ exceedances. The Spokane County PM₁₀ LMP contingency measures in the LMP are for road dust, windblown dust, and solid fuel burning devices. The contingency measures do not address wildfire air quality impacts; therefore, they have not been implemented.

### CO Design Value

EPA approved an alternate method of verification of attainment of the CO NAAQS and qualification for the limited maintenance plan option under 40 CFR 58.14(C) (Federal Register # 81 FR 45417; July 14, 2016). Under this alternative, EPA considers the limited maintenance plan criteria met and continued verification of attainment of the CO NAAQS if the total of the three predominate CO emission source categories calculated as part of the triennial emissions inventory (onroad mobile, nonroad, and residential wood combustion) remain below the corresponding total of the 2002 emission inventory source categories approved at the time the Spokane-area was redesignated to attainment. SRCAA and Ecology will compare future year 2017, 2020 and 2023 triennial emission analysis results to the baseline 2002.

---

¹ 12 PM₁₀ exceedances and 8 PM₁₀ elevated concentrations that were i-flagged
² 6 Ecology i-flagged PM₁₀ exceedance data
Verification of Attainment:

Total emissions for the 2017 evaluation year were compared to the 2002 attainment year emissions. The 2017 evaluation year was lower than the attainment year; therefore, the Spokane CO maintenance area continues to qualify for the limited maintenance plan option and continued verification of attainment of the CO NAAQS. SRCA and Ecology’s next analysis will be with the 2020 triennial emissions inventory. The public release of the 2020 NEI is expected March 31, 2023. As soon as the updated NEI is available, the comparison will be calculated and included in the annual design value memo.

Spokane County CO Emissions in Tons per Year

<table>
<thead>
<tr>
<th>Year</th>
<th>Onroad</th>
<th>Nonroad</th>
<th>Residential Wood Combustion</th>
<th>Total</th>
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<tbody>
<tr>
<td>2002</td>
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<td>2017</td>
<td>18,678 tons/yr</td>
<td>12,586 tons/yr</td>
<td>8,260 tons/yr</td>
<td>39,524 tons/yr</td>
</tr>
</tbody>
</table>
DEPARTMENT OF ECOLOGY
Air Quality Program

May 7, 2021

TO: Beth Friedman

FROM: Jacob Berkey

CC: Ecology: Martha Hankins, Jason Alberich, Laurie Hulse-Moyer, Farren Herron-Thorpe, Jill Schulte and Melanie Forster
     Benton Clean Air Agency: Robin Priddy
     Northwest Clean Air Agency: Agata McIntyre, Lyn Tober
     Olympic Regional Clean Air Agency: Allie Feldt
     Puget Sound Clean Air Agency: Kathy Strange, Betsy Whecelock
     Southwest Clean Air Agency: Crystal Moore
     Spokane Clean Air Agency: Margee Chambers
     Yakima Clean Air Agency: Keith Hurley and Hasan Tahat

SUBJECT: 2020 Informational flagging request for Wildfire affected PM2.5, Wildfire and high wind affected PM 10.

The Exceptional Event Rule (EER) provides two data qualifier codes:
- Request Exclusion flags (R).
- Informational Only Flags (I).

Agencies use I flags for informational data and R flags for data points intended for an Air Quality System (AQS) exclusion request. I flags are initially used to identify values believed to have been affected by an event, yet may not be ready for exceptional events demonstration or exclusion request.

During September 7 through 19 2020, the State of Washington experienced significant wildfire smoke events, which blanketed the state and resulted in exceedances of PM2.5 and PM10. The contributing wildfires were in California, and Oregon, with additional wildfires burning here in Washington. Yakima County experienced additional wildfire smoke impact from September 2 through September 4.

For more information about these events, see the Washington State Smoke Blog:
Kennewick experienced three days in October related to high-wind dust. These occurred on October 16, 18, and 30, 2020. Our monitoring data at Kennewick shows these events. Here are the recorded maximum wind speeds for those dates:
10/16/2020: 32.1 mph
10/18/2020: 36.9 mph
10/30/2020: 31.1 mph

- This link from Department of Ecology shows our outreach efforts in regards to the wind event: [https://twitter.com/ecyspokane/status/1322295179928170496](https://twitter.com/ecyspokane/status/1322295179928170496)
- This link is outreach from the National Weather Service regarding the event: [https://twitter.com/NWSPendleton/status/1322124202224636109](https://twitter.com/NWSPendleton/status/1322124202224636109)

To meet the EER requirements, Ecology’s Air Quality Program Policy and Planning Section requests you to place an I flag on all data in AQS associated with the wildfire and high wind affected PM2.5 and PM10 data during 2020.
Date: February 2, 2022
To: Jacob Berkey, Jill Schulte, Beth Friedman
From: Margee Chambers
CC: Ecology: Jason Albrecht
    Spokane Clean Air: Scott Windsor, Mark Rowe
Re: Request for Exceptional Event informational flagging for:
    PM$_{2.5}$ exceedances July 31 and August 1, 2, 3, 12, 13, and 14, 2021 (7 days)
    Ozone exceedances July 13, 14 and 31, 2021 (3 days)
    Elevated PM$_{10}$ concentrations August 2, 12, and 13, 2021 (3 days)

EPA’s Exceptional Event Rule (EER) provides a process for excluding qualifying exceedances from calculations when determining compliance with National Ambient Air Quality Standards (NAAQS). The first step in the process is informational flagging of the data in the monitoring record and entering an event description.

Spokane Regional Clean Air Agency (Spokane Clean Air) requests that the Washington State Department of Ecology (Ecology) place an informational flag on elevated PM$_{2.5}$, PM$_{10}$ and Ozone concentrations recorded at the Spokane - Broadway Avenue, Greenbluff, and Turnbull monitoring sites as exceptional events and enter a description into the U.S. Environmental Protection Agency’s (EPA) Air Quality System (AQS).

The elevated concentrations occurred during a period of severe wildfire smoke impacts, where winds transported smoke from regional wildfires in California, Oregon, and Washington.

Exceedances of the 24-hour PM$_{2.5}$ standard:
Spokane – Broadway Avenue Site (AQS# 5306300017) Please note that Broadway became a regulatory monitoring site for PM$_{2.5}$ on January 1, 2021. The Augusta site is no longer the regulatory monitoring site.

- 7/31/2021: 53.6 µg m$^{-3}$
- 8/1/2021: 57.6 µg m$^{-3}$
- 8/2/2021: 96.4 µg m$^{-3}$
- 8/3/2021: 72.7 µg m$^{-3}$
- 8/12/2021: 78.9 µg m$^{-3}$
- 8/13/2021: 117.7 µg m$^{-3}$
- 8/14/2021: 67.7 µg m$^{-3}$
Exceedances of the 8-hour Ozone standard:
Spokane – Greenbluff Site (AQS# 530630046)
  • 7/13/2021: 76 ppb
  • 7/14/2021: 73 ppb
Spokane – Turnbull Site (AQS# 530630001)
  • 7/31/21: 71 ppb

Spokane Clean Air requests that Ecology i-flag concentration data believed to have been significantly affected by the 2021 wildfire smoke exceptional events, but not exceeding the standard. EPAs Harnett memo states agencies can exclude PM_{10} concentrations between 98-155 µg/m^3 threshold in determining eligibility for the PM_{10} LMP option.

Elevated 24-hour PM_{10} concentrations:
Spokane – Broadway Avenue Site (AQS# 530630017) Please note that Broadway became a regulatory monitoring site for PM_{10} on April 1, 2021. The Augusta site is no longer the regulatory monitoring site.
  • 8/2/2021: 112.7 µg m^{-3}
  • 8/12/2021: 100.6 µg m^{-3}
  • 8/13/2021: 144.6 µg m^{-3}

Flagging Request: Please place exceptional event informational flags on July 31, August 1, 2, 3, 12, 13,14, 2021 at the Spokane - Broadway Avenue PM_{2.5} site (AQS site ID #530630017); on July 13, 14, 2021 at the Spokane-Greenbluff site, (AQS site ID #530630046); on July 31, 2021 at the Spokane – Turnbull site (AQS site ID #530630001); and on August 2, 12, 13, 2021 for the Spokane – Broadway PM_{10} site (AQS site ID #530630017). Please use the code “I-Informational” and enter the event description shown below:

   Preliminary review of data suggests that regional wildfires in CA, OR, and WA, winds transporting smoke into Spokane County air shed, contributed to elevated levels of PM_{2.5}, PM_{10} and ozone concentrations in Spokane County.

Spokane Clean Air pulled together supporting information (Attachment A) about the wildfire smoke events that is available upon request.

  • Air Quality Alerts and National Weather Service forecasts
  • Spokane Regional Clean Air Agency Augusta air quality monitor graphs and communication / outreach
  • Airnow AQI map and smoke map
  • GOES West and NASA World View satellite images
  • Cliff Mass Wx Blogs